

Dorchester Town Council

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> > 12 September 2018

Agenda for the meeting of the Policy Committee which will be held in the Council Chamber, Municipal Buildings, Dorchester on Tuesday 18 September 2018 at 7.00pm.

> Adrian Stuart Town Clerk

Public Speaking at the Meeting

The Chairman has discretion to allow members of the public to speak at the meeting. If you wish to speak please ask the Chairman before the meeting starts. We ask speakers to confine their comments to the matter in hand and to be as brief as is reasonably possible.

Member Code of Conduct: Declaration of Interests

Members are reminded that it is their responsibility to disclose pecuniary or non-pecuniary interests where appropriate. A Member who declares a pecuniary interest must leave the room unless a suitable dispensation has been granted. A Member who declares a non-pecuniary interest may take part in the meeting and vote.

Membership of the Committee

Mayor D. Taylor and Councillors B. Armstrong-Marshall, R. Biggs, A. Chisholm, T. Harries, S. Hosford, G. Jones (Chairman), T. Jones and P. Stein.

Apologies, Declarations of Interest & Signing of Minutes
 To sign Minutes of the meeting of 17 July 2018, adopted by Council on 24 July 2018.

| 2. | Financial Update at 30 August 2018 | Α |
|----|--|---|
| 3. | Corporate Plan Update at 30 August 2018 | В |
| 4. | Local Government Reorganisation and Transfer of Services | С |
| 5. | Public Realm Improvements | D |
| 6. | Heritage Tourism Strategy Development | Ε |
| 7. | Governance Arrangements for the new Council | F |

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DORCHESTER TOWN COUNCIL

POLICY COMMITTEE – 18 SEPTEMBER 2018

FINANCE REPORT AT 31 AUGUST 2018

1. Summary of Current Position

- Month 5 spend (Appendix 1) £40k below profile underspend likely to increase through the year
 - £15k saving on Outdoor Services staff salaries
 - o Below profile spends on Outdoor maintenance and Equipment maintenance

| Cash Position at 31 August 2018 | £000 | |
|--|-------|------------------|
| Lloyds Bank | 369 | Nil interest |
| Payden Global | 1,000 | c. 0.50% return |
| National Savings and Investments | 5 | 0.70% interest |
| Total Cash | 1,374 | (30 Jun £1,623k) |

3. Debtors & Payments

2.

- Debt over 30 days = £638, 2 debtors (30 Jun £386, 1 debtor)
- Payments list 1 July 31 August 2018 on website. Supporting vouchers can be inspected during normal office hours
 RECOMMENDED that the Payments list, totalling £303.364.46 is approved

4. Other Matters Arising

- Christmas Lights
 - WDDC have confirmed they will not give a grant of £3,000 towards Christmas Lights this year
 - RECOMMENDED that our budget is increased by £1,500 and that Dorchester BID are requested to increase their budget by £1,500
- Dorchester Town Community FC Cash Flow loan
 - Total loan of £60,000 was advanced in June 2018
 - $\circ~$ Construction was completed July 2018 and final payments made to the contractor
 - VAT return submitted by DTCFC on 3 September, awaiting refund so that our loan can be discharged
 - DTCFC are likely to deposit their Pitch Replacement Fund with the Town Council

MANAGEMENT REPORT AT 31 AUGUST 2018

| By Spend Type | Budget £000 | Profile £000 | Actual £000 | -Under/Over £000 |
|----------------------|----------------|-----------------|----------------|---------------------|
| Staff | 701 | 292 | 277 | -15 |
| Capital Financing | 46 | 17 | 17 | 0 |
| Other Payments | 474 | 233 | 210 | -23 |
| To Specific Reserves | 163 | 163 | 164 | 1 |
| Income | -173 | -70 | -73 | -3 |
| Net Budget | 1,211 | 635 | 595 | -40 |

| By Service | Budget £000 | Profile £000 | Actual £000 | -Under/Over £000 |
|----------------------|----------------|-----------------|----------------|---------------------|
| Allotments | -5 | 2 | 1 | -1 |
| Parks & Open Spaces | 135 | 106 | 94 | -12 |
| Cemeteries | -13 | 7 | 4 | -3 |
| Corp. & Dem. Manage. | 35 | 16 | 16 | -0 |
| Cultural & Twinning | 41 | 20 | 15 | -5 |
| Municipal Buildings | 145 | 106 | 112 | 7 |
| Other Services | 91 | 28 | 25 | -3 |
| Office Team | 375 | 170 | 165 | -5 |
| Outdoor Services | 406 | 180 | 162 | -18 |
| | | | | |
| Net Budget | 1,211 | 635 | 595 | -40 |

| Earmarked Reserves with budgeted Expenditure In Year | Budget £000 | Profile £000 | Actual £000 | -Under/Over £000 |
|---|----------------|-----------------|----------------|---------------------|
| | 1000 | 1000 | 1000 | 1000 |
| Borough Gardens | 29 | 29 | 29 | 0 |
| Municipal Buildings | 0 | 0 | 0 | 0 |
| Play Equipment | 8 | 8 | 0 | -8 |
| Vehicles and Equipment | 15 | 0 | 0 | 0 |
| Cemeteries | 205 | 5 | 3 | -2 |
| Walks, Trees & Public Realm | 75 | 0 | 0 | 0 |
| Art Festival | 7 | 7 | 10 | 3 |
| Corporate Projects | 319 | 200 | 200 | 0 |
| | | | | |
| Net Budget | 658 | 249 | 242 | -7 |

POLICY COMMITTEE – 18 SEPTEMBER 2018

CORPORATE PLAN UPDATE AT 31 AUGUST 2018

- 1. The Corporate Plan is in its final year of delivery prior to a new Council setting a new direction. The Milestones have been reviewed and reset to take account of the priorities over the remaining 12 months of the Council (Appendix 1)
- 2. Some milestones are covered by reports elsewhere on the agenda
 - Local Government Reorganisation transfer of services and assets
 - Public Realm/Highway Improvements
 - Heritage Tourism Strategy development
 - Review of Governance ahead of May 2019 elections

Dorset County Museum – occupancy of 19 North Square

- 3. Since the last meeting of the Committee one of the projects that the Council has allocated significant funding and support to has taken a major step forward, in part driven by circumstance.
- 4. In late July the Town Clerk was approached by the Museum regarding the potential to rent office space at 19 North Square. The Museum needed to move quickly to fully vacate their building by October, to remove complication from the order in which its construction works would take place, and hence make tenders more cost-efficient.
- 5. The Town Council has been a key supporter of the Museum in its plans for a £14M redevelopment
 - The Council advanced two loans of £30,000, secured against Museum reserves, to support cashflow during the early application phases for large scale funding
 - We eventually awarded total grant of £25,000 toward the scheme, one of the first organisations to both make and pay over its award
 - The Clerk identified significant section 106 funding opportunities from the Poundbury Phase 3/4 development and created a mechanism to unlock these
 - The Council has funded three apprenticeships, with a fourth on its away, related to developing the Museum team's capacity to manage larger projects and events
 - The Town Clerk has written a number of letters of support and participated in events with key funders to advocate on behalf of the Museum
- 6. In August the Museum requested use of the second floor of 19 North Square, previously used for storage and the Mayor's Parlour. This space has been unused for a number of years, is in poor decorative condition, has limited facilities, and has little commercial lettings potential. Based on our previous positive support the Town Clerk has taken the view that provided the Council is not worse off financially, it should support the Museum in any way possible. Consequently the Museum will pay for minor remedial works and

additional utilities, but not pay an annual rent for the premises. Given the urgency of the request there was not time available to discuss the issue with the Committee.

- 7. The Museum will house c.6 staff from the Collections and Education team on the second floor, with the Thomas Hardy Society also being based on site. Most staff are part time and likely to be offsite for much of the two year construction period. The Museum have also secured office space in Acland Road and are renting units for storage elsewhere in Dorchester.
- 8. The relocation does not compromise the Council's ability to accommodate new staff resulting from local government reorganisation (we still have ground and first floor capacity) and it is unlikely that the Museum's presence for up to two years will compromise the Council should it wish to leave 19 North Square.

CORPORATE PLAN MILESTONESWORKING WITH PARTNERS

APPENDIX 1

| | | | | 1 |
|------|--|--|--|---|
| | | | | ? |
| | | | | |
| Pol/ | Vibrant Market contributing to | Determine future of Market | Awaiting Dorset Council Shadow | \odot |
| DMJP | town's attractiveness & retail | governance Sep 18 | Executive review of WDDC | |
| | offer | | proposals | |
| Pol/ | Support from wider Heritage & | Project Plan in place Dec 18 | See separate report | |
| HerJ | Business Community | | | |
| | | | | |
| | | | | |
| Pol/ | Improved parking and traffic | Presentation to Informal | Completed | \odot |
| DTEP | management through agreed | Council meeting Jun 18 | | |
| | joint approach to strategy | Prepare plan for partners to | - | - |
| | | implement Mar 19 | | |
| | | | | |
| Pol | 20 x 1bed flats for sale to | Submit Dev Control application | Archaeology survey completed, | |
| | young workers | Dec 18 | focus on planning application | |
| Pol | Strategy focused on identifying | Draft ideas in place Dec 18 | 11 members interested in taking | - |
| | other options for delivering | | part in a Review. October date to | |
| | Affordable Housing | | be set for meeting | |
| | | | | |
| Man | Destination public park | Development Control | Duchy developing application | |
| | | application submitted Dec 18 | | |
| | | | | |
| | DMJP Pol/ HerJ Pol/ DTEP Pol Pol | DMJPtown's attractiveness & retail offerPol/Support from wider Heritage & Business CommunityPol/Improved parking and traffic management through agreed joint approach to strategyPol20 x 1bed flats for sale to young workersPolStrategy focused on identifying other options for delivering Affordable Housing | DMJPtown's attractiveness & retail offergovernanceSep 18Pol/ HerJSupport from wider Heritage & Business CommunityProject Plan in placeDec 18Pol/ DTEPImproved parking and traffic management through agreed joint approach to strategyPresentation to Informal Council meeting Prepare plan for partners to implementJun 18Pol20 x 1bed flats for sale to young workersSubmit Dev Control application Dec 18PolStrategy focused on identifying other options for delivering Affordable HousingDraft ideas in placeDec 18ManDestination public parkDevelopment Control | DMJP offertown's attractiveness & retail offergovernanceSep 18Executive review of WDDC proposalsPol/ HerJSupport from wider Heritage & Business CommunityProject Plan in placeDec 18See separate reportPol/ Pol/Improved parking and traffic management through agreed joint approach to strategyPresentation to Informal Council meeting Jun 18 Prepare plan for partners to implementCompleted -Pol20 x 1bed flats for sale to young workersSubmit Dev Control application Dec 18Archaeology survey completed, focus on planning applicationPolStrategy focused on identifying other options for delivering Affordable HousingDraft ideas in placeDec 1811 members interested in taking part in a Review. October date to be set for meetingManDestination public parkDevelopment ControlDuchy developing application |

| Support delivery of improved | Pol/ | New Arts facility in the town, | Decision taken re continued | Maltings Arts continue to | ÷ |
|---|------|--------------------------------|-------------------------------|------------------------------------|----|
| Arts offer in the town | Man | preferably at The Maltings | support for The Maltings | investigate partner funding | |
| | | | Sep 1 | 3 support | |
| Support Community Plan | Pol | Several new community | 5 initiatives supported Mar 1 | New initiatives include a Women's | |
| | | initiatives delivered | | Vote event and young people | |
| | | | | Mental Health drop in sessions | |
| Environmental & Heritage | | | | | |
| Replace tourism signage | Man/ | Legible signage scheme in | Commence scheme rollout | Final design completed. DCC | ☺ |
| | Her | town | Oct 18 | H'ways confirming exact locations. | |
| | | | | Roll out likely from Nov 18 | |
| Refurbish the Town Walks | Pol | Improved appearance of The | | | |
| Ph2 South Walks | | Walks | South Walks delivered Jun 1 | 8 Surfacing completed. | © |
| Ph3 North/West Walks | | - | Grove/N'hay delivered Mar 1 | 9 Surfacing completed. | ☺♠ |
| | | | | Benches and Bins being replaced. | ©↑ |
| Refurbish public spaces in | | Improved accessibility and | | | |
| South Street | | visual appearance of town | | | |
| Design for Town Pump area | Pol | centre | Draft design in place Dec 18 | DCC completed road assessment, | ÷ |
| | | | | need to commission designers. | e |
| Design for Southgate area | Pol | | Preliminary ideas collected | DCC to replace cobbles at | ÷ |
| | | | Mar 19 | lower end of South St in Sept. | |
| Carry out Informal heritage | Pol/ | Local Heritage documented | Auditor appointed Sep 18 | Delayed for discussion with | e |
| sites audit | HerJ | | Audit completed Mar 19 | Steering Group, but will now | |
| | | | | progress independently | |

CORPORATE PLAN MILESTONES WORKING ON OUR OWN SERVICES

| Project | Cttee | Anticipated Outcome | Milestone | Current Progress | Success ? |
|--|-------|---|---|---|--------------|
| Municipal Buildings Improve Council Chamber Lighting and Heating | Man | Warm, well-lit Chamber | New lighting scheme agreed, heating in place Oct 18 | Orders for work placed | © |
| Cemeteries Complete Poundbury Cemetery Infrastructure | Man | All Cemetery infrastructure in place | External walls and internal roads underway Sep 18 | Works commenced Sept. | ©↑ |
| Culture, Twinning & Other Co-ordinate WW1 Commemorations | Man | Dorchester's role in WW1 commemorated | Centenary Park dedicated and Trail in place Sep 18 Sculpture on South Walks Road in place Nov 18 | Centenary field (Holmead) dedicated. Trail commissioned Sculpture and plinth commissioned | 0 |
| Governance & Admin. Engage in Local Government Reorganisation discussions | Pol | Some assets and services transferred to DTC | Agree assets and services transfer list Sep 18 | See separate report | ٢ |
| Develop CIL Projects list | Pol | List of future CIL projects in place | Develop process for the new Council to identify CIL priorities Mar 19 | - | - |
| Respond to WDWP Local Plan Review | P&E | Adopted Local Plan reflects concerns about need for appropriate development | Respond to Local Plan Review Sep 18 | P&E to recommend approach to Sep Council | © ↑ |

| Prepare for 2019 Elections and | Pol | Plan to support new Council in | Respond to LGBCE review | Completed | \odot |
|--------------------------------|-----|--------------------------------|---------------------------|---------------------|---------|
| new Council | | place | Aug 18 | | |
| | | | Review governance | See separate report | \odot |
| | | | arrangements Jan 19 | | |
| | | | Create training programme | - | - |
| | | | Mar 19 | | |

© Positive progress

No tangible progress

↑ Major Step Forward missed

✤ Major Step Backward

© Project has a problem likely to result in missing objective Italics This milestone has been reset, the previous target having been

POLICY COMMITTEE – 18 SEPTEMBER 2018

LOCAL GOVERNMENT REORGANISATION AND CUTS TO SERVICES

SERVICE AND ASSET TRANSFERS BY WEST DORSET DC

- 1. Discussions have continued with West Dorset DC regarding the potential for transferring assets and services to the Town Council prior to reorganisation. WDDC determined its position at a Strategy Committee on 20 August (Appendix 1).
- 2. Due to the slow pace with which discussions have developed, however, the decision has now been forwarded to the Shadow Dorset Council Executive Committee for ratification. The Shadow Executive meets on 17 September.
- 3. A **RECOMMENDATION** will be framed once the Shadow Executive's position is known.

DISCRETIONARY SERVICES PROVIDED BY DORSET'S DISTRICT AND BOROUGH COUNCILS

- 4. There is a very real risk of a significant reduction in the level of discretionary services enjoyed by Dorchester residents as the new Unitary Council begins to take shape, due to:
 - The overall drive to protect mandatory services, particularly Adult and Children Services, against a background of reducing central government grant
 - A move towards a lowest common level of discretionary services across the county
 - Any move towards targeting discretionary spend towards areas of greatest need
- 5. By conducting interviews with Clerks from other Districts the Town Clerk has produced his best assessment at the varying level of discretionary service provision currently being enjoyed across Dorset. Service (Budget) provision has been categorised as of Gold, Silver, Bronze or No (Red) standard (Appendix 2).
- 6. As previously identified the level of discretionary service enjoyed in West Dorset and in Dorchester appears to be generally much higher than in other Districts/Boroughs, i.e. the risk of reduction is far greater in West Dorset/Dorchester than in towns outside West Dorset. The opportunity to protect those levels of service has now largely disappeared.
- 7. The Town Council's budget for the last three years has been driven by the need to prepare to support the community to take on at risk services. While the Medium Term Financial Strategy anticipates this Council will need to make decisions to support services from April 2019, it is now anticipated that the new Unitary Council will take stock before taking difficult decisions to cut services from 2020 onwards.
- 8. Notwithstanding this, the budget strategy that the Council has adopted, to create revenue capacity to support at risk services, leaves this Council in a strong position to step in whenever the time comes.

ASSET TRANSFER AND SERVICE OPTIONS BEING CONSIDERED BY WEST DORSET DISTRICT COUNCIL

DECISION OF WEST DORSET DISTRICT COUNCIL STRATEGY COMMITTEE 20 AUGUST 2018

Subject to the decisions of the Shadow Executive planned for 17 September 2018, with respect only to those assets with an estimated value:

- That a number of potential service/asset transfers to local councils, as described in the report be agreed;
- (b) That the Strategic Director be given delegated authority to implement the transfers, in consultation with the lead WDDC member for the transfer of services/assets programme;
- (c) To allocate up to the remainder of the set aside £1.3m to facilitate the transfer;
- (d) To agree to waive the council's Contract Procedural Rules, to award Service Concession Contracts, to operate the public conveniences to the local councils.

| Council | Public Conveniences Costs | TIC Costs | Total Costs | Current Annual Income from Assets to be transferred | Refurbishmen t Contribution | Estimated Annual Costs for T/P Council To Resolve | 2 Years Cash Contribution | 2 Years Cash Contribution Plus Refurb |
|--|---------------------------------|--------------|----------------|---|-----------------------------------|---|------------------------------|---|
| Beaminster | £11,070 | £0 | £11,070 | £0 | £20,000 | £11,070 | £22,140 | £42,140 |
| Bridport | £117,953 | £0 | £117,953 | £85,918 | £98,000 | £32,035 | £64,070 | £162,070 |
| Chickerell | £0 | £0 | £0 | £0 | £0 | £0 | £0 | £0 |
| Dorchester Option 2 (indicative) | £75,131 | £0 | £75,131 | £70,445 | £80,000 | £4,686 | £9,372 | £89,372 |

EXTRACT OF TABLE 2: SUMMARY OF PROPOSED TRANSFER PACKAGES

WHAT DOES THIS MEAN IN PRACTICE?

At its widest interpretation Option 2 involves the Town Council

- Taking on the following Public Conveniences
 - Charles Street, below Waitrose
 - Trinity Street
 - Top o' Town Car Park
 - Dorchester Market (Maumbury Road)
- Enjoying all incomes previously enjoyed by the Dorchester Markets Joint Panel
 - Wednesday Market and Sunday Car Boot Sale, Corn Hill Market, Occasional
 - Market Café and Cornmarket building
 - A sum equivalent to 2/3 of net parking income using a formula fixed in 2005, based on the 1984 agreement

DISCRETIONARY SERVICE PROVISION BY DORSET'S DISTRICT AND BOROUGH COUNCILS

| Service | East | Purbeck | North | West | Weymouth & Portland |
|--|-----------------------------------|---|---|-----------------------------------|---|
| Annual grants to Arts organisations | Events only Provide properties | No | ArtsReach £11k | £120k+ 4 orgs | Yes , varies annually |
| Annual grants to Museums | Priest Hse £70k & maintenance | Some in kind No cash | No | £70k+ 3 orgs | Some in kind support & one off cash |
| Annual grant support for CABx | £77k 2 orgs | £62k 2 orgs | £50k 1 org | £240k 2/3 orgs | £68k 1 org |
| Discretionary Rate Relief top ups above mandatory reliefs | Yes | Limited support | ? | £100k? 60 orgs? | Limited support |
| Grant scheme for local one off Projects | No, not any more | Yes | Treads £7k pa | £80k? 30 grants? | Yes |
| Public Conveniences | 2, in Wimborne Possibly others | Today yes Tomorrow no | No, transferred or closed | £500k? 30 PCs? | Yes Circa 18 PC's |
| Tourism Promotion | Possible Visit Dorset | Visit Dorset | Visit Dorset | Visit Dorset | Visit Dorset |
| Tourist Information Centres | Priest Hse £25k | Purbeck TIC in Wareham only | No, tfr'd to volunteer grps. Some in kind. | £200k? 3 sites. Brid tfr'd | Transferred to BID |
| Parks, Play Areas, Sports Pitches | Verwood yes Otherwise ltd | No | Ranger Service across open spaces | No | Yes |
| Harbour Management | No | Limited to byelaws | No | Yes LR & WB (B) | Yes |
| Community Development, Planning and Advice | Yes | Limited, with 1 or 2 staff fulfilling all roles | Limited | Yes, £30k grants Several staff | Yes via partnership |
| Cultural & Sports Development Planning and Advice | Yes | | Limited | Yes Several staff | As above |
| Economic Development | Yes | | Limited | Yes Several staff | As above |

| Service | East | Purbeck | North | West | Weymouth & Portland |
|--|--------------------|-------------------------------------|---|---------------------------------|---|
| Planning & Licencing above Stat min. | Reducing | Limited discretionary activities | Limited and reduced | Reducing towards statutory | Reducing towards statutory |
| Environmental Heath (Dogs, ASB, Safety) | Some | Yes | Limited | Limited & reducing | Limited & reducing |
| Street Sweeping (above any statutory minimum) | Some extra | Minimum extra | No | Yes Signific, esp seafront | Yes Signific esp TC and Seafront |
| Leisure Centres | QE & Ferndown | Purbeck LC | Some support in Blandford/Gillingham | THS, Gryphon, WD in Bridport | Weymouth via operator Osprey via trust Redlands Wey Coll |
| Profit Making Services | | | | | |
| Car Parks | Limited | Limited | Some | Yes | Yes |
| Commercial Property | Limited | Limited | Limited | Yes | Yes, inc. seafront |
| Markets | No Town/Private | No Town | No Town | Dorch Yes Brid tfr'd | Limited |
| Crematorium | No | No | No | No | Yes |

Service Level

| Gold | Silver | Bronze | None |
|------|--------|--------|------|
|------|--------|--------|------|

NB: The document results from conversations between the Town Clerk and colleagues. The analysis is solely the work of the Dorchester Town Clerk.

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DORCHESTER TOWN COUNCIL

POLICY COMMITTEE – 18 SEPTEMBER 2018

PUBLIC REALM IMPROVEMENTS

1. This report covers a number of related public realm projects that have taken a step forward over the summer, some planned, some opportunistic.

THE WALKS REFURBISHMENT PROGRAMME

- 2. Following on from the completion of the works at South Walks, colleagues at Dorset County Council made a proposal to accelerate Phase 3 of the programme, covering Thomas Hardye Statue – Hangman's Cottage. These works were subsequently completed in August, a year ahead of when they were scheduled to be funded from Reserves. This will necessitate some changes to our budget in the short term, but will ultimately speed up the point at which contributions to The Walks Reserve can be reduced.
- 3. As a result of the above works we have also accelerated the replacement of benches and bins on The Grove/Northernhay stretch, which in turn will also result in the earlier than anticipated replacement of bins on the rest of The Walks.
- 4. There is now only one phase left of the resurfacing programme, Phase 4 Salisbury Fields Icen Way. While this is the shortest pathway it is also potentially the most complicated, as the slope running into to Icen Way is in poor condition and may also need to be remodelled due to safety issues. Preliminary discussions will take place with DCC Highways shortly.

HIGHWAY IMPROVEMENTS WITH ENVIRONMENTAL BENEFITS

- 5. In July DCC Highways advised us they wished to fund a small project at the lower end of South Street to replace the cobbles on South Street itself (as opposed to those running up past Coffee#1 to Trinity Street). The primary reason for DCC was to remove cobbles which have become loose and were proving a maintenance liability. Both Councils have agreed to limit the works at this point in order to leave as much opportunity for a more comprehensively designed scheme for South Gate at a later date. The works commenced 10 September, using the material palette already introduced elsewhere in South Street.
- 6. I have now been approached by Dorset Highways regarding the junction at Albert Road/Princes Street. This junction is characterised by a very wide crossing for pedestrians and poor footpaths approaching Borough Gardens. It also means the entrance to the Borough Gardens has very little presence.
- 7. Dorset Highways are considering implementing a scheme to narrow the junction considerably, along with raising the road to a table, both interventions reducing risk to pedestrians. They have designed two schemes
 - a primarily highways solution, which delivers pedestrian safety benefits (which they have identified funding for)
 - an upgraded scheme which uses some of the materials now being used in South

Street to improve the visual appearance of the area (which adds c.£10,000 to the solution)

- 8. Members are invited to consider allocating £10,000 from The Walks/Public Realm budget to introduce quality materials that will enhance a functional highways project.
- 9. Some practicalities relating to access to the Gardens still need to be considered.

TOWN PUMP ENVIRONMENTAL IMPROVEMENTS

- 10. Dorset County Council have now mapped large vehicle access requirements into South Street from High Street. In theory this identifies how much space might be available for exclusive use by pedestrians.
- 11. The design process will be further complicated by the current abuse of the space, primarily by A-boards and parked/moving vehicles. There would be little point in improving the layout of the space without also addressing how it can be used in the future. Preliminary talks will therefore take place with Dorchester BID, local traders and regulatory authorities about how competing needs for the space can be managed.
- 12. Once invoices have been received for The Walks resurfacing etc, the Town Clerk will identify the current budget available for this project.
- 13. Discussions have taken place with Feria Urbanism, who have been commissioned by West Dorset DC to undertake consultation on a masterplan for the town centre, the second phase of which will start in the autumn. It would be beneficial to see how the public responds to the consultation on the Town Centre masterplan before moving to the next step of commissioning a designer for this key site.
- 14. In short there has been a lot of positive movement in the right direction but it now makes sense to dovetail our net steps into the process that West Dorset are leading.

POLICY COMMITTEE 18 SEPTEMBER 2018 HERITAGE TOURISM STRATEGY DEVELOPMENT

- At the July Committee Members considered a draft brief for the development of a Heritage Tourism Strategy and agreed to receive a revised document at its September meeting. Subsequent to the Committee meeting an updated draft was considered by the Joint Heritage Committee.
- 2. The revised document, which has been circulated to the Steering Group, is attached at Appendix 1. One of the key points of feedback was that the range of tasks on offer might not be available from one individual; the services on offer from a tourism strategist would need to be backed up by a local resource operating in a project management capacity.
- 3. The Town Clerk recently had the benefit of a conversation with a leading advisor to the tourism sector, who has recently been working with the Dorset Tourism Association. The advisor made some very strong points regarding the critical success factors that are underpinning a renaissance in a number of market towns, and outlined an approach that would assist the Steering Group to assemble some ideas which could then be shared with the wider community.
- 4. At present there are therefore two needs that underpin moving the project forward:-
 - The Steering Group needs some high quality expertise to get some initial thoughts down on paper, delivered on a contract basis
 - A project management resource, delivered on either a contract or employee basis, to support the process and deliver an Action Plan once agreed
- 5. The Town Clerk wishes to discuss the options available to the Council in developing the project.

BRIEF FOR A DORCHESTER (HERITAGE) TOURISM STRATEGY SPECIFICATION

BACKGROUND

Dorchester Town Council, working with partners from the local Heritage and Tourism sectors, wishes to develop a Tourism Strategy and Action Plan to promote awareness of the town as it continues to invest in and grow its Heritage and Tourism infrastructure.

Dorchester, the administrative and county town for rural Dorset, has a population of 20,000. It has 17,000 jobs, over half of which are in the public sector, with key local employers being Dorset County Hospital and the Dorset Clinical Commissioning Group, Dorset County and West Dorset District Councils, plus a well-developed state school sector serving a wide rural hinterland. Its manufacturing and commercial sectors are relatively modest, while the town's retail sector has traditionally met local needs rather than being a destination for shopping. Unemployment levels are very low and the town is reliant on commuters to fill 60% of its jobs.

Its tourism sector has traditionally been understated, but recent years have seen growth driven by the Brewery Square and Poundbury developments, with lottery/local government investment in key heritage assets. The attached table documents ongoing changes and future ambitions.

Although the town centre is well-defined the town itself is growing rapidly and now incorporates Poundbury, with a range of independent shops. The town's heritage and tourism offer naturally spills out of the town's administrative boundaries to include immediately adjacent Maiden Castle, Hardy's Cottage and Max Gate (both National Trust) and Kingston Maurward Gardens.

PROJECT SCOPE

To work with a small group of operators from tourism related sectors (accommodation, retail, catering, heritage, culture) and local Councils to develop a distinct identity and brand to support the promotion of tourism in and around Dorchester, dovetailing with the wider Dorset tourism offer.

The proposal should explain how the contractor will

- Facilitate workshops of local interested parties, outside of normal hours, focused on Identifying the strengths of, and opportunities to develop, the local tourism offer.
- Advise how to secure buy in for the conclusions from those involved in discussions, then advocating the outcomes from this work with the wider tourism sector
- Identify the most appropriate markets to promote Dorchester to and the most appropriate media channels to use
- Prepare a costed Strategy and Action Plan to develop a distinct image for the town and commence the process of promoting it to new markets
- Identify how any Strategy can be embedded within the Tourism sector for the town in the long term

• Support liaison with other Tourism bodies in Dorset, and to the county wide initiatives Visit Dorset and the Dorset Tourism Association, to create synergy between their wider Tourism work and Strategy and the integration of the approach for Dorchester

GOVERNANCE

- A number of tourism industry consultants will be approached. Selection for interview will be based on evidence of a proven track record, references and a price estimate for the work described in the Project Scope
- Submissions should address method and timetable for completing each task, with an indication of the cost associated with the proposed method
- The successful tender will demonstrate a good understanding of the Tourism sector and how to promote to a range of different audiences. Previous examples of commissions delivered will be explored at interview. A price based on a good understanding of the time required to undertake the project will influence the decision.
- All work will be commissioned by Dorchester Town Council on behalf of an informal Tourism Partnership.

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POLICY COMMITTEE 18 SEPTEMBER 2018 GOVERNANCE ARRANGEMENTS FOR THE NEW COUNCIL

- 1. May 2019 signals the biggest change in Local Government governance in Dorset since 1974, with several related impacts: -
 - There will be a significant reduction in the number of Dorchester councillors directly involved in the activities of the upper tier Councils. Dorchester is almost unique in currently having 10 town councillors, half our complement, with District and/or County roles. The upper limit of Town Councillors involved post May 19 is 5, with no guarantee that all Unitary Councillors will also be town councillors
 - The shake-up will affect service delivery. Services such as the Market and Public Conveniences may transfer into our Committee structure, and it is also likely that other services will become of interest to the Town Council as cuts are implemented, recent examples being Youth Support and Bus Routes
 - The change automatically affects some of the joint arrangements we have with other Councils, with uncertainty regarding the roles of the Joint Heritage Committee, the Joint Markets Panel and the Car Boot Fund Panel
 - There may be a changed, possibly greater demand for Councillor Representatives on Outside Bodies. It could be anticipated that the new Unitary Council will be less inclined to service local requests than West Dorset traditionally has been
 - Added to the above there will be the usual change in councillor personnel. In 2015 there were six new Councillors, 30% of our complement, only one change resulting directly from an election result. New warding arrangements will also be implemented
- 2. Member governance arrangements are controlled by the Council's constitution and most are not set in stone. Over the last 5 years the Council has
 - Maintained its core Committee structure (Policy, Management, Planning and Environment) largely unchanged in both format and role
 - Removed a large number of Panels, occasionally created Task and Finish Groups and has fixed Site Visits into our calendar
 - Halved the number of Outside Body Representatives, then added some as new issues become relevant
 - Taken a pragmatic approach to the management of Member information, replacing a largely post and paper system with regular e-mail and less paper
 - Reduced The frequency of use of the Mayoral Selection and Selection Committees
 - It should also be noted that there were no declared political groups over the term, leaving Councillors with a responsibility to work together as opposed to the constitution having to be amended to adopt formal processes for allocating roles

All of the above have reduced resource requirements, with time and cash savings put to an alternative use. Members will have their own views on whether the changes have had any marked impact on democratic input.

- 3. The end of a Council term presents an opportunity to review existing arrangements, implement small operational changes that have modest operational impacts, and phrase recommendations for a new Council to consider in terms of its future governance.
- 4. The Committee may wish to create a Task and Finish Group to gather ideas regarding current governance arrangements and how a new Council might receive proposals for changes, particularly taking note of the changes that will happen within the upper tiers.